

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 SSO-00 NSCE-00 USIE-00 INRE-00 AF-06

ARA-06 EA-07 NEA-10 IO-11 OIC-02 ERDA-05 AID-05

CEA-01 CIAE-00 CIEP-01 COME-00 DODE-00 EB-07 FEAE-00

FPC-01 H-02 INR-07 INT-05 L-03 NSAE-00 NSC-05 OMB-01

PM-04 SAM-01 OES-03 SP-02 SS-15 STR-04 TRSE-00 AGR-05

FRB-03 LAB-04 PA-01 ITC-01 PRS-01 ERDE-00 IGA-02

EURE-00 /144 W

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O R 041943Z MAR 76

FM USMISSION OECD PARIS

TO SECSTATE WASH DC IMMEDIATE 0950

AMEMBASSY LUXEMBOURG

INFO USMISSION EC BRUSSELS

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E.O. 11652: N/A

TAGS: EGEN, CIEC, ETRD, OECD, LU, EEC

SUBJECT: CIEC - ASSESSMENT OF START

REF: A. LUXEMBOURG 220, B. OECD PARIS 5273, C. OECD
PARIS 5027, D. OECD PARIS 4715, E. OECD PARIS 4646,
F. OECD PARIS 4468

1. IN RESPONSE TO REF A, WE OFFER THE FOLLOWING THOUGHTS,
SUBJECT TO WASHINGTON'S DEFINITIVE COMMENTS AND GUIDANCE.
WE SUGGEST THAT, FOR YOUR DISCUSSIONS WITH FOREIGN MINI-
STRY, YOU MIGHT WANT TO DRAW ON THE REFTELS FROM OECD
PARIS AND NOTABLY THE SUMMARY AND CONCLUSIONS IN REF B.

2. THE GOL VIEW REPORTED IN LUXEMBOURG 220 IS NOT A BAD
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CAPSULE STATEMENT. THE ESSENTIAL DILEMMA FOR THE INDUS-

TRIALIZED PARTICIPANTS WILL BE TO PRESERVE THE CURRENTLY EXISTING CONSTRUCTIVE ATMOSPHERE OF THE CONFERENCE WHILE ENGAGING THE LDCS IN A THOROUGH ASSESSMENT AND ANALYSIS WHICH WILL POINT TO JOINT ACTION ON SPECIFIC PRAGMATIC REMEDIES AND AWAY FROM IDEOLOGICALLY BASED DEMANDS FOR A RADICAL OVERHAUL OF THE SYSTEM.

3. THIS OF COURSE WILL NOT BE EASY. FOR ONE THING THE LDC'S AMENABILITY TO THIS KIND OF APPROACH IS LIMITED BY THE FACT THAT THEY HAVE ALREADY ARTICULATED CLEAR IF SIMPLISTIC POSITIONS. FOR ANOTHER, THEY MUST SATISFY AND HOLD TOGETHER A WIDE AGGREGATE OF DISPARATE INTERESTS. MOST IMPORTANTLY, THEY SHARE A COMMON DESIRE TO BRING HOME AS MUCH BACON AS THEY CAN POSSIBLY EXTRACT.

4. GIVEN THESE CONSIDERATIONS, THE MISSION EXPECTS THAT THE POSITIVE TONE OF THE CONFERENCE SO FAR WILL COME UNDER INCREASING PRESSURE AS THE LDCS PRESS IN SUCCESSIVE MEETINGS FOR TANGIBLE RESULTS OF A RADICAL NATURE SUCH AS THE INTEGRATED PROGRAM ON COMMODITIES, DEBT RELIEF, INDEXATION SCHEMES, ETC.

5. THE DCS HAVE TAKEN PUBLIC COMMITMENTS TO SEEK TO HELP IMPROVE THE LDCS' ECONOMIC CONDITION AND WE WILL HAVE TO COME UP WITH SOME CONCRETE MEASURES TO SATISFY THAT COMMITMENT. SECRETARY KISSINGER'S SEVENTH SPECIAL SESSION SPEECH CONTAINED THE ESSENTIAL US PROGRAMS FOR ACTION IN THIS RESPECT. WE AND OTHER INDUSTRIALIZED PARTICIPANTS NEED TO CONSIDER HOW TO RELATE THE CIEC DIALOGUE AND THE ENERGIZING ROLE OF THE COMMISSIONS TO A SERIES OF CLIMAX POINTS (UNCTAD IV, ECOSOC, UNGA, THE CIEC OFFICIAL-LEVEL AND MINISTERIAL MEETINGS) WHICH THE LDCS WILL SEEK TO EXPLOIT TO THE MAXIMUM AS WELL AS TO THE WORK OF OTHER FORUMS (MTN, UNIDO, ETC.)

6. A GENERAL DISCUSSION OF CIEC STRATEGY WILL TAKE PLACE AT THE OECD EXECUTIVE COMMITTEE IN SPECIAL SESSION ON MARCH 12, WHICH UNDER SECRETARY ROBINSON WILL TRY TO ATTEND. THE MISSION HAS BEEN RECOMMENDING THAT THIS

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DISCUSSION FOCUS MORE PARTICULARLY ON THE IMMEDIATE TIME-FRAME (I.E. THE RELATIONSHIP OF UNCTAD IV TO THE MARCH AND APRIL ROUNDS OF THE CIEC COMMISSIONS) RATHER THAN ON THE GENERAL PROBLEMS OF THE REST OF THE YEAR. WE HOPE THE GOL WILL SEND A HIGH-LEVEL OFFICIAL TO REPRESENT THE EC PRESIDENCY.

7. IN ADDITION, THE FOUR BACKSTOPPING GROUPS (IEA, HIGH LEVEL GROUP ON COMMODITIES, AD HOC GROUP ON NORTH/SOUTH RELATIONS, AND THE TEMPORARY WORKING PARTY OF THE ECONOMIC POLICY COMMITTEE) PROVIDE AN EXCELLENT OPPORTUNITY FOR THE INDUSTRIALIZED COUNTRIES TO SEEK A CLOSER MEETING OF MINDS REGARDING THE WORK OF INDIVIDUAL CIEC COMMISSIONS

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IN UPCOMING SESSIONS. (OTHER CHANNELS ALSO SHOULD OF

COURSE BE FULLY USED.) THESE MEETINGS WOULD BETTER SERVE THEIR PURPOSE, IF THE COMMUNITY WERE TO COME BETTER PREPARED FOR MEANINGFUL DISCUSSIONS THAN HAS GENERALLY BEEN THE CASE RECENTLY EXCEPT FOR IEA MEETINGS AND (SO FAR AT LEAST) FOR THE TWP.

8. AS TO COORDINATION DURING CIEC COMMISSION MEETINGS THEMSELVES, WE HAVE BEEN CRITICAL, AS YOU KNOW, OF THE CUMBERSOME NATURE OF THE EC DECISION-MAKING PROCESSES, WHICH IMPEDED G-8 DISCUSSIONS IN THE FIRST ROUND IN THE DEVELOPMENT AND RAW MATERIALS COMMISSIONS. WE HAVE ALSO BEEN CRITICAL OF THE FREE-WHEELING ROLE ASSUMED BY THE EC CO-CHAIRMAN IN THE DEVELOPMENT AND FINANCE COMMISSIONS. THE GOL WILL NATURALLY BE SENSITIVE ON THESE POINTS, GIVEN THEIR RESPONSIBILITIES OF THE COUNCIL PRESIDENCY, AND ESPECIALLY SINCE DODELINGER IS ONE OF THEIR OWN. WASHINGTON IS OF COURSE IN A BETTER POSITION THAN WE TO ADVISE THE EMBASSY ON HOW TO PLAY THESE POINTS WITH THE GOL. FROM OUR VANTAGE POINT, WE THINK THE EC PERFORMANCE, AT LEAST IN THE DEVELOPMENT AND RAW MATERIAL COMMISSIONS, WOULD BENEFIT IF THEIR REPRESENTATIVES (NOT THE CO-CHAIRMEN) HAD A LONGER LEASH IN THE FORM OF A MORE FLEXIBLE MANDATE.

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